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Dodd-Frank Does Not Preempt All California's § 1011(c) Reinsurance Approval Requirements Applicable to Foreign Insurers

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Prior to the <u>Dodd-Frank Act</u>, <u>California Insurance Code § 1011(c)</u> required all Californiaadmitted insurers to obtain prior approval from the <u>California Department of Insurance</u> for any reinsurance transaction that exceeded a 50% or 75% threshold.

In other words, even if each insurer that was a party to the reinsurance agreement was only licensed in California and was domiciled elsewhere, § 1011(c) approval was nonetheless required.

On its face, the Dodd-Frank Act appears to preempt those California approval requirements as they pertain to reinsurance transactions involving only foreign insurers.

The CDI appeared to acknowledge this preemptive effect in <u>CDI Bulletin No. 2011-2</u> when the CDI stated that it:

"will not exercise its discretion to conserve a non-domestic insurer for failure to obtain prior consent to such reinsurance transactions."

In the CDI's view, however, *assumption reinsurance* transactions *do not* fall within the category of Dodd-Frank preempted reinsurance transactions.

The CDI has confirmed to us that it does not view assumption reinsurance to be a true "reinsurance" transaction, but rather a "purchase" or "sale." Moreover, assumption reinsurance transactions are expressly included within the definition of "sale" and "purchase" in <u>California's Reinsurance Oversight Regulations</u>.

Accordingly, California-admitted insurers domiciled outside California appear, at least in the CDI's view, to remain subject to the prior approval requirements of § 1011(c) with respect to any sale or purchase transaction (including a sale or purchase involving assumption reinsurance) that exceeds the regulatory specified thresholds.

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