Evolving State Supervision: Issues Arising From State Qualification Standards and "SAFE" Act Licensing, and Coordination with the CFPB

Timothy R. McTaggart, Pepper Hamilton LLP; John W. Ryan, CSBS; Chuck Cross, CSBS; John Prendergast, CSBS; Leo J. Esposito, RECOVCO Mortgage; Bill Pearson, RECOVCO Mortgage

November 17, 2014 1:00 PM – 2:30 PM (ET)



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Contact Brian Dolan at dolanb@pepperlaw.com for CLE Information



We will be starting momentarily...



Speaker: Timothy R. McTaggart



202.220.1210 mctaggartt@pepperlaw.com

- Partner in the Washington office of Pepper Hamilton LLP
- Focuses his practice on bank and financial services regulatory matters. He also assists financial services clients on transactional and enforcement issues
- Has represented clients before the Consumer Financial Protection Bureau and the federal bank regulatory agencies, including the Office of the Comptroller of the Currency, Federal Deposit Insurance Corporation and the Board of Governors of the Federal Reserve System, as well as various state banking departments across the country
- Served as the Delaware State Bank Commissioner (1994 -1999), in this role had responsibility for regulating and supervising non-depository institutions, including mortgage companies



Speaker: John W. Ryan



202.296.2840 JRyan@csbs.org

- President and CEO of the Conference of State Bank Supervisors (CSBS), the national association representing state banking supervisors and the leading advocate for advancing the state banking system
- Former Executive Vice President of CSBS (2003 2011)
- First joined the organization in 1997 as an Assistant Vice President for legislative affairs
- Previously led Newmyer Associates' financial services consulting practice and was a professional staff member to the United States House of Representatives Committee on Banking, Finance, and Urban Affairs
- Received his B.A. in political science and economics from the University of California, Berkeley





Speaker: Chuck Cross



202.728.5745 CCross@csbs.org

- Senior Vice President of Consumer Protection and Nondepository Supervision for the Conference of State Bank Supervisors (CSBS)
- Oversees multistate supervision for mortgage, money services businesses and other nonbank supervisory areas. He is also responsible for administration of the State Coordinating Committee in the coordination of the state system with the Consumer Financial Protection Bureau (CFPB)
- Former work includes U.S. Department of Treasury as a "Founding Member" of CFPB Implementation Team (2010 – 2011), Director of the Washington DFI Division of Consumer Services (2003 – 2006) and the Division's Enforcement Chief, and examiner for the FDIC and the State of Washington Division of Banks
- Was a subject matter expert and instructor for the National White Collar Crime Center and is a Certified Fraud Examiner
- B.S. Economics/Accounting





Speaker: John Prendergast



617.956.1534 JPrendergast@csbs.org

- Vice President of Non-Depository Supervision for the Conference of State Bank Supervisors (CSBS)
- Works to promote the development of initiatives for the state banking and non-depository regulatory agencies to better foster coordination and process improvement in the mortgage and money service business areas
- Former Chief Risk Officer at the Massachusetts Division of Banks where he supervised the regulation of nine financial industries comprised of nearly 240 state-chartered banks and credit unions and more than 10,000 non-bank financial licensees
- Began his career at the Division as a bank examiner and has more than 23 years of regulatory and policy making experience





Speaker: Leo J. Esposito



913.620.0230 Leo.Esposito@recovcomortgage.com

- Executive Vice President of Servicing Solutions at RECOVCO Mortgage
- Develops and oversees the implementation of solutions to support the needs of mortgage servicing institutions
- Mr. Esposito's career started with Ocwen Financial (1990s), where he supported Foreclosure, REO, and Compliance with process improvement and platform development initiatives

 Formerly worked for NovaStar Mortgage (2003), where he built and managed their Loss Mitigation and REO departments, and ServiceLink/Black Night Financial (2007), where he was responsible for Loss Mitigation and Asset Disposition divisions





Speaker: Bill Pearson



215.817.1404 bpearson@recovcomortgage.com

- Managing Director of RECOVCO Mortgage
- Has a mortgage lending background and extensive knowledge in originations, structured finance transactions, consulting, business process improvement, and project management
- Former Executive Vice President of Corporate Strategy at Advantium Capital, Vice President of Strategic Consulting for ISGN, Director at Solomon Edwards, and licensed franchise Director for Gateway Funding
- Co-founder and CEO of Contemporary Staffing, which grew revenues to over \$40MM, had over ten thousand employees, and was successfully sold in 2004 for 4.5 times EDBITA





Events That Changed Our World; And Yours Too!

- **2008** Congress passes SAFE Act
 - That same year NMLS was launched
- **2010** Dodd-Frank passes
 - That same year Consumer Access launched
- **2011** CFPB becomes an agency
 - That same year, states enter Information Sharing MOU with CFPB







- One stop licensing system for banks & non-banks
- Expanded in 2012 to non-mortgage entities
- Contains 29,000 companies and 570,000 MLOs
- Uniformity means streamlined efficiency
- Enhancements coming:
 - Electronic surety bonds
 - Upload documents directly to the system
 - Examination management tool system







Information made available through NMLS Consumer AccessSM is derived from NMLS (Nationwide Mortgage Licensing System & Registry or Nationwide Multistate Licensing System), the financial services industry's online registration and licensing database. NMLS was created by the **Conference of State Bank Supervisors (CSBS)** and the **American Association of Residential**

nmlsconsumeraccess.org							
Services provider verify a financial services provider							
		Back to Sea	rch Results			3 Start New Search	
Duicken Loans Inc.							
NMLS ID: 3030	Street Address: 1050 Woodward Avenue Detroit, MI 48226 Mailing Address: 1050 Woodward Avenue Detroit, MI 48226	Toll-Free Num	one: 313-373-3000 ber: Not provided Fax: 877-380-6995	Email: veronicathomas@q			
Other Trade Names 🕐 : QLMS; Quicken Loans; Quicken Loans Mortgage Services; Rock Financial							
Prior Other Trade Names 🕐 : None							
Prior Legal Names ?: None							
Sponsored MLOs ?: 2,640							
Fiscal Year End: 12	/31 Formed in: Michigan, United States	Date Formed	: 06/21/1985	Stock Symbol: None	Business Structure: Corporation		
State Regulatory Actions ?: None posted in NMLS.							
Branch Locations (9 Active, 3 Inactive) View All Branches >							
State Licenses/Registrations (Displaying 62 Active of 63 Total) [+] View All							
Regulator ?	Lic/Reg Name		Authorized to Conduct Business	uthorized to uct Business ? Consumer Complaint ?		[+] View All Details	
Alabama	Consumer Credit License		Yes	Submit to Reg	ulator	[+] View Details	
<u>Alaska</u>	Mortgage Broker/Lender License		Yes	Submit to Reg	<u>ulator</u>	[+] View Details	
Arizona	Mortgage Banker License	19	Yes	Submit to Reg	ulator	[+] View Details	

Current Issues in Licensing

- Transitional licenses from bank to non-bank
- Uniform State Test (UST) adopted by 46 states
- Call Report Amendment
 - New servicing data capture proposed
 - HMDA reconcilement MBA request
- SAFE Act amendment: S.947/HR.4626
- Fingerprinting





State Coordination With CFPB



CONFERENCE OF STATE BANK SUPERVISORS













- Single Point of Contact (SPoC) for CFPB
- Schedule and Oversee Coordinated Exams
- Designate SPoCs and EICs for each Exam
- Reconcile issues between states and CFPB





Supervision Coordination



What does it mean?





- Coordinated Examinations do them together
- Independent Examinations do them apart
- Information Exchange
 - Confidential Supervisory Information
- Share process development and training
- Consult or collaborate on enforcement





2014 Coordinated Exam Schedule

- 6 Mortgage Exams
 - Origination
 - Servicing
- 2 Debt Collector Exams
- 1 Payday Lender Exam





Multi-State Mortgage Committee

- 10 state oversight body for multi-state supervision
- Schedule, plan and oversee exams/enforcement
- MMC is overseeing mortgage for the SCC
- In the first 3 coordinated mortgage exams:
 - 47 states & 92 examiners participated
 - All 4 CFPB Regions





2015 Proposed Schedule

- 12 to 19 Exams Proposed
- Industries to be examined:*
 - Mortgage Origination (3-5 exams)
 - Mortgage Servicing (3-4 exams)
 - Payday Lending (1-3 exams)
 - Debt Collection (3 exams)
 - Money Transmitter (2-4 exams)
- * Based on how you count the #s.





Mortgage Loan Servicing

Introduction

- Support clients of varying sizes
- Who service a variety of investor types
- Solved for and built solutions for the following
- Three most common requested services

Mortgage Due Diligence

- Non-performing loans
- Re-performing loans

Loss Mitigation Underwriting and QA/QC

- Retention (Modification)
- Liquidation (Short Sale & DIL)
- Compliance Reviews
 - Regulatory (CFPB)
 - Policies and Procedures (Internal)



Mortgage Due Diligence

- Non-performing and re-performing loans
- Types of diligence varies per clients' needs
- Flexible and customizable diligence checklist
- Technology, workflows and reporting
- Analytical and trending capabilities
- Values, borrower disposition and loan type
- Ability to capture current disposition
- Maintain regulatory compliance





Loss Mitigation Underwriting and QA/QC

- Retention and liquidation workouts
- Modifications, short sale, DIL
- SAFE licensed
- Qualified loss mitigation underwriters
- Utilize proprietary software and NPV calculators
- Leverage client's technology, platforms and decisioning tools
- Ability to create a seamless partnership
- Exception reporting for compliance purposes





Compliance Reviews

- Auditing by a third party
- Regulation (CFPB) auditing
- Internal policies and procedures
- Technology designed specifically for auditing
- Flexible and customizable workflows and checklists
- Robust reporting capabilities
- Qualified auditing specialists with servicing and originations backgrounds
- Work closely with compliance, risk and legal of client





SAFE (Secure and Fair Enforcement for Mortgage Licensing) Act

- Passed July 30, 2008
- Requires employees of covered financial institutions obtain a federal registration as a Mortgage Loan Originator ("MLO") and obtain a unique identifier
- Requires all other individuals to obtain a state license and registration as a state-licensed MLO and a unique identifier
- All MLOs must have unique ID's from the National Mortgage Licensing System and Registry (NMLSR)
- Requires registrations be kept up to date
- De minimis exception an employee of a covered financial institution who has never been registered or licensed does not need to be licensed if they have acted as an MLO on 5 or fewer residential mortgage loans in the previous 12 months.



- Policies and procedures mandated for covered financial institutions with one or more MLOs:
 - Covered financial institution Any national bank, Federal branch and agency of a foreign bank, member bank, insured state nonmember bank (including state-licensed insured branches of foreign banks), savings association, or certain of their subsidiaries; branch or agency of a foreign bank or commercial lending company owned or controlled by a foreign bank; Farm Credit System institution; or federally insured credit union, including certain non-federally insured credit unions.



- Policies and procedures mandated for covered financial institutions with one or more MLOs:
 - Establish process for identifying employees who must be registered
 - Require that all MLOs be informed of the registration requirements and regulations and how to comply
 - Establish procedures to comply with unique identifier requirements
 - Establish reasonable procedures for confirming adequacy and accuracy of MLO employee registrations, including updates and renewals, by comparisons with its records



- Policies and procedures mandated:
 - Establish reasonable procedures and tracking systems for monitoring compliance with registration and renewal requirements and procedures
 - Provide for annual independent testing for compliance by institution personnel or outside party
 - Provide for appropriate action if an employee fails to comply with registration requirements or the institution's SAFE related policies and procedures
 - Establish process for reviewing employee criminal history and record maintenance for employee disciplinary records
 - Establish procedures to ensure that any third party with arrangements related to mortgage loan origination with the institution is properly following SAFE requirements


- State Licensed MLO
 - Any individual who, for compensation or gain, takes a residential mortgage loan application or offers or negotiates terms of a residential mortgage loan application must be licensed or registered as a MLO.
 - Activities not covered
 - Real estate brokerage, loan processing, and loan underwriting activities.
 - Administrative/Clerical tasks including receipt, collection, and distribution of information common for the processing or underwriting of a loan in the residential mortgage industry and communication with a consumer to obtain information necessary for the processing or underwriting of a residential mortgage loan.



- Transferred the consumer protection functions of the SAFE Act, among others, to CFPB
- Imposes a duty on individual loan officers, mortgage brokers, and creditors to be "Qualified" and, when applicable, registered or licensed.
- Imposes duties on loan originator organizations to make sure that their individual loan originators are licensed or registered under the SAFE Act.
- Employers whose employees are not required to be licensed:
 - Depository institutions
 - "Bona fide" non-profits



CFPB Regulations G and H (76 F.R. 78483, 12/18/11)

- Requires employers whose employees are not required to be licensed to:
 - Ensure that their loan originator employees meet character, fitness, and criminal background standards <u>similar</u> to existing SAFE Act licensing standards; and
 - Provide training to their loan originator employees that is appropriate and consistent with those employees' origination activities.
- Requires as set forth in the Dodd Frank Act that loan originators provide their unique identifiers under the NMLSR.



 Mortgage brokers, creditors, and individual loan originator employees that are primarily responsible for a particular origination will be required to list on enumerated loan documents their NMLSR unique identifiers (NMLSR IDs), along with their names.



• What if an unlicensed employee calls a customer to get information to put on a form? When does that become a negotiation? When does that employee need to be registered?



- Robo-signing was the tip of the iceberg
- State Regulators uncovered severe systemic operational deficiencies during examinations
 - False Affidavits
 - Missing loan documentation
 - Fabricated documents
 - Minimal third party oversight
 - Borrowers wrongly foreclosed upon





What Happened Led To:

- Settlements
 - National Mortgage Settlement
 - Ocwen
 - Additional State and Federal negotiations in pipeline
- Servicing Standards
 - An effort to bring uniformity to the industry
 - Single Point of Contact
 - Borrower Communication Acceptable Timeframes
 - Third Party Provider Oversight
 - Loss Mitigation/Restricted Dual Track
 - Loan Modification Timelines





Change in Market Share between Banks and Non-Depository Servicers



- The top 4 non-depository servicers now service approximately 13% of the \$10 trillion (in outstanding principal) Residential Mortgage Servicing market. As of Q4 2013:
 - Ocwen- \$455 Billion
 - Nationstar-\$415 Billion
 - PHH- \$228 Billion
 - Walter Investment Management (GreenTree)- \$195 Billion





"Prudential standards at the state level consist of bonding and net worth requirements."

"The Council recommends that, in addition to continued monitoring, state regulators work together to collaborate on prudential and corporate governance standards to strengthen these companies, in collaboration with the CFPB and FHFA, as may be deemed appropriate"





Flaws with a Basel approach

- Tier 1 of what?
- Accounting issues?
- Likely be more than is reasonably necessary
- Bank capital protects depositors.....

"Basel III is definitely going to have an impact," Sharma noted. The Basel III proposed guidelines threw some financial institutions for a curve by stipulating that the value of MSRs can only account for up to 10% of common equity when determining a bank's Tier 1 capital requirements. This alone had market analysts anticipating an MSR sell-off.

Housing Wire, 8/20/2013

If we applied this formula to servicers today.....????





What kind of cushion for loss

- What are we *cushioning* for? Or *against*?
 - Capital as a cushion against loss
 - But no depositors to protect......
- Financial impact on industry?
 - Graduated approach?
 - Augmentation and Replenishment?
- Problems necessitating a need for cushion
 - Operational
 - Capacity issues
 - Financial
 - Embezzlement vs. sustained negative earnings





Several Scenarios where failure may occur

- Operational
- Financial
- Regulatory Induced





Operational

- Inability to process entire pipeline
 - Volume issues
- Lack of staff......Overseas risk profile
- Technology related -- Disaster recovery..... or not
 - Katrina, Sandy....





Financial

- Liquidity risk
 - What is appropriate levels
 - No "PCA" to determine action
- Funding
 - Who provides these lines of credit
 - Under what conditions and timeframes can they be withdrawn
 - Feasibility of back up lines of credit
 - At what point is credit unattainable





Regulatory Induced

- Significant increase in complaints
 - Indicating borrowers not at fault
 - Third party vendors
- Complaints indicate an intolerable situation
 - Late payment crediting
 - Consumer Credit report impact
 - Borrower harm





Liquidation

- Managing the pipeline
 - Whose agency? Contract out?
- Can regulators sell the company
 - Who can handle the volume
- Who has capacity to buy
 - Deal must be financially attractive
 - Current market condition will effect salability and feasibility

Resolution

- Legal
 - States authority to resolve
 - Do employees of the company become employees of the state?
 - Benefits, wages, legal aspects of assuming the company for a certain period
 - Cost of outside counsel





What Will Make Traditional Resolution, or a Simple Buyout, More Difficult

- What kind of failure?
 - Financial
 - What will make the deal attractive to suitor?
 - Regulatory incentives/financial incentives
 - If driven by lack of capacity how will acquiring firm supplement
 - Acquiring firm must have ability to make any borrower payments not made to the GSE's
 - Operational
 - Suitor must be substantively larger to enable safe acquisition
 - Overseas operations compatible
 - Must have technological sophistication to succeed
 - Regulatory
 - Most likely due to excessive complaints
 - Must have the capacity to not only carry on, but remedy what went wrong for borrowers affected









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