

# THE LIFE SCIENCES REPORT

SPRING 2011

## NEW PRESSURES ON THE PHARMA AND MEDICAL DEVICE INDUSTRY HIGHLIGHT THE IMPORTANCE OF COMPLIANCE PROGRAMS

*By Leo P. Cunningham, Partner, and Lee-Anne Mulholland, Associate (Palo Alto Office)*

You get the behavior you incentivize. That is why bribes work—and are illegal. And that is why the government offers financial incentives—bribes of its own—for “whistleblowers” who report misconduct. Pharmaceutical and medical device companies have traditionally focused their compliance efforts on federal healthcare laws, such as the anti-kickback statutes and regulations from the Food and Drug Administration and U.S. Department of Health and Human Services. The *qui tam* provisions of the False Claims Act have created an effective incentive for reporting violations by healthcare companies. But there are other anti-corruption laws out

there and other incentives for reporting violations. Healthcare companies should ensure that their compliance efforts factor in all relevant anti-corruption laws and provide their own incentives for internal reporting of potential violations.

Domestic anti-kickback laws provide criminal penalties for remunerations, including bribes and kickbacks, paid to doctors or hospitals in return for referrals or purchases reimbursable under government healthcare programs. But companies doing business abroad must also be wary of the Foreign Corrupt Practices Act (FCPA), which prohibits offers or payments to “foreign officials” for the purpose of securing an improper advantage to obtain or retain business. The U.S. government takes the view

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## MARKETING DO'S AND DON'TS: WHAT SENIOR MANAGEMENT OF COMMERCIAL-STAGE LIFE SCIENCES COMPANIES NEED TO KNOW ABOUT INTERACTIONS WITH HEALTHCARE PROFESSIONALS

*By David Hoffmeister, Partner, Farah Gerdes, Associate, Kristen Harrer, Associate, and Jon Nygaard, Attorney (Palo Alto Office)*

As state and federal governments cover more and more individuals under their various healthcare programs, there is an ever-increasing scrutiny by government prosecutors

of payments and compensation arrangements between healthcare professionals (and their institutions) and medical device and pharmaceutical companies. This increased scrutiny is reflected in recent legislation as well as increased enforcement of broad anti-fraud laws, such as the Federal Anti-Kickback Statute and Civil False Claims Act, that has

resulted in highly publicized settlements by device and pharmaceutical companies that collectively amount to billions of dollars.

Some of the largest settlements involving medical device companies include agreements entered into in 2007 between the federal government and five orthopedic device

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that doctors practicing in countries with government-subsidized medical care are “foreign officials.” The FCPA also requires public companies to maintain accurate books and records and to devise and maintain an adequate system of internal accounting controls to prevent improper payments. FCPA violations are pursued as criminal matters by the Department of Justice (DOJ) and civil matters by the Securities and Exchange Commission (SEC). Healthcare companies that manufacture, sell, market, import, or export

**“In 2010 alone, the government obtained over \$4 billion in penalties from healthcare companies”**

their products abroad must have compliance programs that address the risk of FCPA violations to avoid the harsh penalties that result from them.

Companies doing business abroad have the additional risk of running afoul of foreign anti-corruption laws. The United Kingdom’s Anti-Bribery Act, for instance, goes beyond the FCPA and includes a new strict liability offense for companies that fail to prevent bribery by an employee, agent, or subsidiary. The U.K. law, however, offers a safe harbor for those companies that try to prevent bribery with an effective compliance program.

In fact, corrupting payments by U.S. companies to *anyone* run the risk of violating laws against commercial bribery. Payments that may not violate the technical requirements of the Anti-Kickback Act or FCPA can still violate one of the more general anti-bribery provisions. Most states have laws forbidding commercial bribery, and the general federal anti-fraud statutes have long been used by federal prosecutors to pursue all manner of bribes and kickbacks, whether or

not a foreign official or a federal reimbursement program is involved.

While healthcare companies have traditionally focused on *qui tam* actions, with the enactment of the Dodd-Frank Wall Street Reform and Consumer Protection Act, individuals who assist the SEC in uncovering securities violations, including violations of the FCPA, can receive a payoff of 10 to 30 percent of the fines collected. Given that FCPA-related penalties exceeded \$1.8 billion in 2010, the financial incentive for whistleblowers to report FCPA violations to the government is enormous.

Healthcare companies have already faced aggressive enforcement of domestic anti-corruption laws. In 2010 alone, the government obtained over \$4 billion in penalties from healthcare companies. The increased risk of enforcement under the FCPA and other anti-corruption laws here and abroad, particularly in light of the additional whistleblower incentives under Dodd-Frank, underscores the need to prevent violations before they occur. That means having an effective compliance program. Consider the following improvements to your compliance program if you have not already:

- Make sure that someone has actual responsibility for ensuring that prohibited payments are not made. Compliance officers who focus on FDA compliance may or may not be the right person—or have the bandwidth—for the job. But someone has to actually see to it that the proper training, auditing, and enforcement occur so that improper payments do not. The person charged with that responsibility should have direct access to the company’s board of directors.
- Integrate the policies and procedures designed to ensure compliance with the Anti-Kickback Act with those intended to ensure compliance with the FCPA and the U.K.’s Anti-Bribery Act. It is not enough to have policies that describe those laws and demand compliance. Write policies

that set limits on the kind of conduct that often ends up violating those laws. For example, explicit policies should limit gifts, travel, entertainment, cash advances, and the use of company credit cards. Those policies should be written

**“The additional whistleblower incentives under Dodd-Frank underscore the need to prevent violations before they occur”**

not just with an eye to controlling expenses but also with an eye to preventing bribes. And make sure there are procedures in place, and being executed, to ensure that those policies are followed, violations are detected, and appropriate remedial measures are taken.

- Companies using intermediaries abroad need to ensure that their anti-corruption policies and procedures explicitly address the increased FCPA risk inherent in doing business internationally. Make sure that employment questionnaires and the due diligence of potential employees or business partners specifically address FCPA concerns, including relationships with foreign officials.

In the current regulatory environment, improving your compliance programs could be an excellent investment.



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# LIFE SCIENCE VENTURE FINANCINGS FOR WSGR CLIENTS

By Scott Murano, Associate (Palo Alto Office)

The table below includes data from 2010 life science transactions in which Wilson Sonsini Goodrich & Rosati clients participated. Specifically, the table compares—by industry segment—the number of closings, the total amount raised, and the average amount raised per closing across the first and second halves of 2010.

Life Sciences Industry Segment	1H 2010 Number of Closings	1H 2010 Total Amount Raised (\$M)	1H 2010 Average Amount Raised (\$M)	2H 2010 Number of Closings	2H 2010 Total Amount Raised (\$M)	2H 2010 Average Amount Raised (\$M)
Biopharmaceuticals	25	\$300.60	\$12.02	20	\$148.90	\$7.45
Diagnostics	7	\$29.70	\$4.24	4	\$38.60	\$9.65
Medical Devices & Equipment	52	\$276.60	\$5.32	51	\$195.10	\$3.83
Medical Information Systems and Services	2	\$6.90	\$3.45	8	\$48.70	\$6.09
<b>Total</b>	<b>86</b>	<b>\$613.80</b>		<b>83</b>	<b>\$431.30</b>	

The data generally demonstrates that venture financing activity declined during the second half of 2010 compared to the first half. Specifically, the total number of financing closings completed across all industry segments during the second half of 2010 decreased by approximately 3.5 percent compared to the first half, from 86 closings to 83 closings. More significantly, the total amount of money raised across all industry segments during the second half of 2010 decreased by more than 29 percent compared to the first half. The biopharmaceuticals and medical device and equipment industry segments, which together represent more than 85 percent of all life science financing closings, suffered the largest declines in average amount raised during the second half of 2010 compared to the first. Biopharmaceutical companies raised approximately 38 percent less money on average in the second half of 2010, while medical device and equipment companies raised approximately 28 percent less money on average.

Other data from our recent transactions suggests that of all financings completed for our life sciences clients in 2010, including equity financings, bridge financings, recapitalizations, and other non-traditional types of financings, the percentage of Series A

second half; the percentage of Series C (and later) equity financings decreased from 23.3 percent in the first half to 18.3 percent in the second half; and the percentage of bridge financings decreased from 33.7 percent in the first half to 31.7 percent in the second half.

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**“The data generally demonstrates that venture financing activity declined during the second half of 2010 compared to the first half”**

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equity financings remained at 23.3 percent across both the first and second halves of the year; the percentage of Series B equity financings decreased from 15.1 percent in the first half of the year to 13.3 percent in the

The decrease in Series B and Series C (and later) equity financings and bridge financings was offset by an increase in the number of recapitalizations and other non-traditional types of financings during the same periods, suggesting that traditional middle-to-later-stage equity financings and bridge financings are in decline—an alarming fact for many middle-to-later-stage companies that require additional capital to achieve regulatory approval or some other value-driving event, which may be critical to securing the next round of financing or a positive liquidity event. The upshot, however, is that later-stage companies that were able to secure equity financing during the second half of 2010 received a higher average pre-money valuation than later-stage companies that secured

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equity financing during the first half of the year. Recent data from our transactions indicates that the average pre-money valuation of later-stage equity financings increased from \$57.1 million in the first half of 2010 to \$75 million in the second half. This increase may be explained in part by an increasing presence of less valuation-sensitive, corporate strategic investors, who were the source of 11.5 percent of total venture capital provided to life science companies in the second half of 2010, compared to 3 percent in the first half. On the other hand, our data suggests that the average pre-money valuations for Series A and Series B equity financings dropped from \$18.5 million and \$44 million, respectively, in the first half of 2010 to \$5.9 million and \$20 million, respectively, in the second half. That represents a decrease of 68 percent and 54 percent, respectively, and suggests that those early-stage companies that were fortunate enough to raise equity financing during the

**“Management and investors may take some comfort in knowing that the sluggishness in venture capital activity is not unique to life sciences companies”**

second half of 2010 endured significantly more dilution, dollar-for-dollar, than similarly situated companies that raised equity financing during the first half of the year.

Overall, the data indicates that access to venture capital for life science companies declined in the second half of 2010 compared

to the first half, and the fundraising environment remains difficult in early 2011. While it is too early to tell what the remainder of 2011 will hold for life science companies, management and investors may take some comfort in knowing that the sluggishness in venture capital activity is not unique to life science companies, as venture capital activity across all industries slowed down during the second half of 2010 relative to the first half. After all, the percentage of venture capital investments made in life science companies during the second half of 2010 remained unchanged from the first half of the year at approximately 25 percent.



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## SHOW ME THE MONEY: THE RESULTS OF THE THERAPEUTIC DISCOVERY PROJECT TAX CREDIT AND GRANT PROGRAM

By Elton Satusky, Partner (Palo Alto Office)

### Background

The Patient Protection and Affordable Care Act<sup>1</sup> established a limited-time federal tax credit and grant program designed to reimburse up to 50 percent of eligible R&D expenditures incurred in 2009 and 2010 by small employers for qualifying therapeutic discovery projects (QTDP program). The legislation authorized up to \$1 billion in investment tax credits and cash grants through the QTDP program for life sciences companies with no more than 250 employees to help defray the costs of biomedical research. Eligible companies applied for and were selected to receive such credits or grants through a competitive certification process.

### Selection Criteria

The Internal Revenue Service (IRS) required that awards be directed to projects that show reasonable potential to: (1) result in new therapies that either treat new areas of unmet medical need or prevent, detect, or treat chronic or acute diseases or conditions; (2) reduce long-term healthcare costs in the United States; or (3) significantly advance the goal of curing cancer within the next 30 years. Moreover, in selecting award recipients, the IRS took into consideration which projects have the greatest potential to create and sustain (directly or indirectly) high-quality, high-paying jobs in the United States and advance U.S. competitiveness in the fields of life, biological, and medical sciences. In making this determination, the IRS considered

to what extent a project would either: (1) produce a new or significantly improved technology, or a new application or significant improvement to existing technology, as compared to commercial technologies currently in service; or (2) lead to the construction or use of a contract production facility in the U.S. in the next five years.

For additional details on the QTDP program application process and background, please see the May 24, 2010, WSGR Alert titled “Treasury Department Issues Guidance on Therapeutic Discovery Project Tax Credit and Grant Program for Small Employers,” available at [http://www.wsgr.com/wsgr/Display.aspx?SectionName=publications/PDFSearch/wsgralert\\_irs\\_notice\\_2010-45.htm](http://www.wsgr.com/wsgr/Display.aspx?SectionName=publications/PDFSearch/wsgralert_irs_notice_2010-45.htm).

<sup>1</sup> Pub. L. No. 111-148.

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## Show Me the Money

The IRS initially estimated that 1,200 companies would submit applications, which, if split evenly, would have resulted in an average award of \$0.8 million. The actual number of applicants significantly exceeded this estimate, and far more individual project applications—5,600—were submitted than expected. Without prior guidance, the IRS split the pot equally among all qualified projects, giving out 4,606 awards to 2,923 companies. Although at first blush it would appear that the IRS did not apply the criteria stringently (since 4,606 awards were made out of 5,600 applications, reflecting an 82 percent

**“The actual number of applicants significantly exceeded the IRS’s estimate, and far more individual project applications were submitted than expected”**

application success rate), we are aware that applicants went through a selection process, which included in some cases follow-up interviews and questions regarding the substance of the application and the status of the project and the company.

The result of the pot-splitting was an award of \$244,479 per project, well short of the expected \$0.8 million and the QTDP program’s stated maximum available amount per company of \$5 million. That said, there was no limitation placed on the number of projects that a single company was allowed to apply for and many applicants took advantage of this

fact. The largest amount of money received by any single company was approximately \$3.5 million.

Although the IRS’s pre-billing of the QTDP program seemed to focus on a tax credit to help sustain small company research projects, the program also offered cash grants since many qualifying companies would have little taxable income to offset with credits. Of the \$1 billion authorized by the program, the overwhelming majority was in the form of cash grants (approximately \$19 million, or less than 2 percent, was in the form of tax credits). This is understandable since the QTDP program was designed to provide incentives to smaller, less mature, life science companies that would inherently be in the pre-revenue, R&D stage of their lifecycle.

Ultimately, California companies took the largest share of the program’s funds, with more than \$281 million. Massachusetts accounted for nearly \$127 million, while Maryland, New Jersey, New York, North Carolina, Pennsylvania, Texas, and Washington each received more than \$30 million.

### Wilson Sonsini Goodrich & Rosati Clients

Approximately \$100 million of the \$1 billion, or 10 percent of the QTDP program’s dollars, was awarded to clients of Wilson Sonsini Goodrich & Rosati (242 companies out of the 2,993 recipients, or 8 percent). And in California, \$71 million out of \$278 million, or 26 percent, was awarded to our clients. We would like to take this opportunity to congratulate all of our well-deserving client recipients.

### Conclusion

The breadth of the U.S. life sciences industry was evident in the diversity of cash grant and tax credit recipients. Examples include oncology drugs, cardiovascular drugs, Alzheimer drugs, vaccines, stem-cell-based

products, implantable products targeting a range of anatomies, drug delivery technologies, molecular diagnostics, imaging tools, catheter-based medical devices to treat

**“Ultimately, California companies took the largest share of the program’s funds, with more than \$281 million”**

a range of diseases, medical equipment, and many more.

The \$1 billion made available through the QTDP program is equivalent to approximately half of the total investment made by venture capital firms in 234 U.S. medical device companies during the second quarter of 2010—a significant amount of money put into play by the government at a time of economic uncertainty and severe capital-raising challenges. While many recipients were disappointed with the amount received on a per-company basis, we believe that a substantial number of important projects that otherwise struggled to obtain adequate capital in 2010 were given the opportunity to fight another day with the assistance of these additional funds. As a tool to sustain innovation in the United States, the QTDP program may only have played a small role, but given the lack of other available resources for life sciences companies, it may well have been at a critical time.



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# MEDICAL TECHNOLOGY INNOVATION SCORECARD

## The Race for Global Leadership

By Christopher Wasden,  
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### New Dynamic Redefines Medical Technology Innovation

The way we assess value in medical technology is changing radically. The old dynamic of the physician as arbiter of value is giving way to a new one: government and private insurers and “self-pay” consumers increasingly determine what sells and at what price. They refuse to pay for incremental innovations that add bells and whistles but do not significantly improve health or reduce cost. The faster, better, smaller, cheaper advances so common in consumer electronics portend the future of medical technology.

Emerging-market countries such as China, India, and Brazil, despite comparatively less well-developed healthcare system infrastructures, are quickly taking the lead in developing lean, frugal, and reverse innovation. This type of innovation simplifies devices and processes, retaining essential functions, while applying newer technologies

that are more mobile, customized to consumers’ needs, and less costly.

The PwC Medical Technology Innovation Scorecard shows that the innovation leaders of today may find their position slipping during the next decade. Three trends are evident:

- The innovation ecosystem for medical device technology, long centered in the United States, is moving offshore. Increasingly, medical technology innovators are going outside the United States to seek clinical data, new-product registration, and first revenue.
- U.S. consumers are not always the first to benefit from advances in medical technology and could eventually be last in line. Innovators already are going first to market in Europe and, by 2020, likely will move into emerging countries next before entering the United States.
- The nature of innovation is changing as developing nations become the leading markets for smaller, faster, more

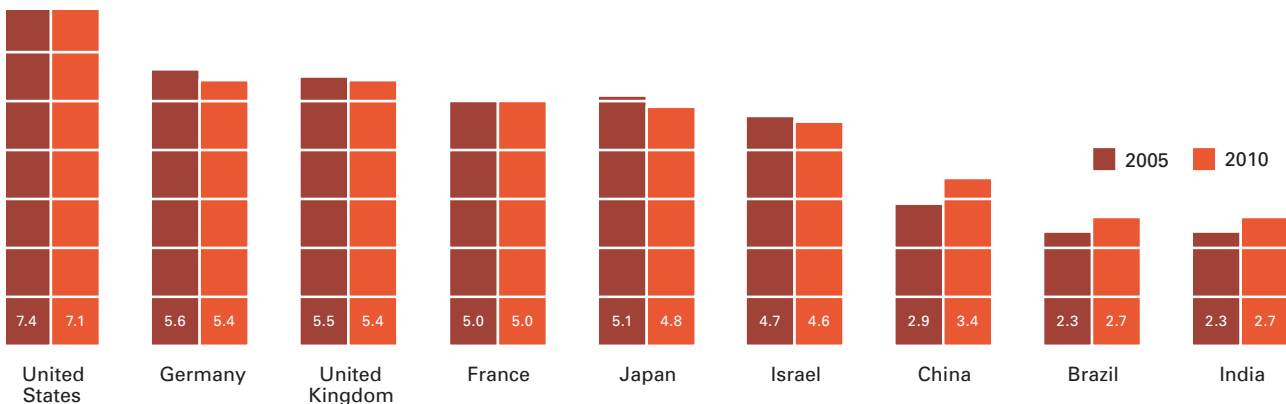
affordable devices that enable delivery of care anywhere and help bend the healthcare cost curve downward. However, the difficulty of doing business in emerging countries and concerns over intellectual property protection could make these markets less attractive to multinational companies, despite their size, and could hinder these nations’ innovation leadership.

### Scorecard Assesses Nine Countries’ Capacity for Innovation

The Innovation Scorecard assesses the capacity of nine countries with strong medical technology market potential to adapt to the changing nature of innovation: Brazil, China, France, Germany, India, Israel, Japan, the United Kingdom, and the United States.

As well as providing a current view of innovative capacity and capability, the Innovation Scorecard looks at the past five years to gain a historical perspective and projects into the future to present the outlook for 2020.

### Historical and Current Scores



Source: PwC analysis

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The Innovation Scorecard combines 86 metrics to calculate the current score and 56 for the historical. These metrics range from objective to subjective and help to identify trends in medical technology innovation.

A top-level view of current scores reveals:

- The United States at 7.1 (on a scale of 1 to 9, with 9 as best) holds a leadership position. Because of decades of innovation dominance, the United States demonstrates the strongest capacity for innovation in the medical technology market.
- The scores of the other developed economies (United Kingdom, Germany, Japan, and France) fall within a tight band of 4.8 to 5.4. Among the European

countries included in this study, France demonstrates the weakest support for innovation.

- Israel, despite a population of only 7.5 million, ranks near the level of the European nations included in this study. The medical technology industry has long recognized Israel's strong capacity to foster innovation.
- Developing economies lag behind developed ones. China, with its superior economic growth engine, scores 3.4, ranking it higher than India and Brazil, which each score 2.7.

Looking at past scores and the outlook for the future along with current scores changes the perspective and reveals that although the

United States will hold its lead, the country will continue to lose ground during the next decade. The Innovation Scorecard also projects declines for Japan, Israel, France, the United Kingdom, and Germany.

China, India, and Brazil will experience the strongest gains during the next 10 years. Of the nine countries, China, which has shown the strongest improvement in innovative capacity during the past five years, is expected to continue to outpace other countries and reach near parity with the developed nations of Europe by 2020.

**The Five Pillars of Medical Technology Innovation**

During the past 50 years, the United States has provided an ideal innovation ecosystem

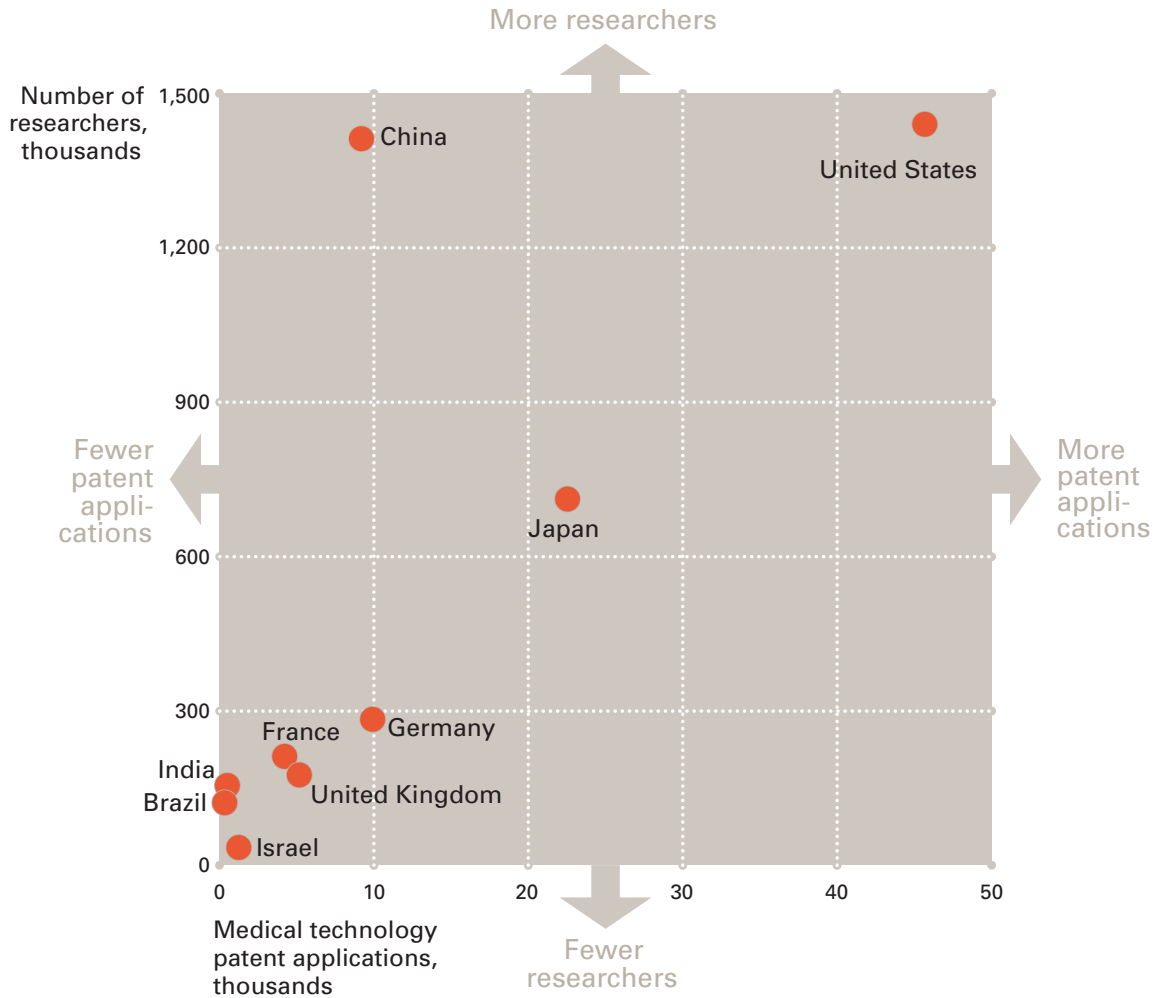
**Five Pillars of Innovation**

Powerful financial incentives	Leading resources for innovation	Supportive regulatory system	Demanding and price-insensitive patients	Supportive investment community
Market incentives Healthcare incentives	Innovative resources Innovative output	Regulatory approval process Legal environment	Healthcare demand Needs and infrastructure	Investment environment Medical technology commercialization
The US spent more per capita on healthcare than the other eight Scorecard countries.  High levels of reimbursement for medical procedures and generous coverage fueled physician adoption of new innovations.	The US established itself as a world leader in academic medical centers.  Annual NIH grant funding exceeding \$25 billion per year supported the advancement of medicine.	The FDA has been a global leader in setting standards and guidelines for the safety and efficacy of medical technologies.  Other countries would often wait to see FDA's position before acting upon medical technology applications.	Americans seemed to have a higher demand for healthcare services as measured by their frequency of doctor visits.  During the past 50 years, the proportion of healthcare costs paid by US patients has declined from 47% to 12%.	Medical technologies ranked as the second- or third-largest category among venture capital and angel investors.  US venture capital funding averaged approximately \$2.5 billion annually during the last decade, enabling commercialization of innovations from academia and elsewhere.

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### Researchers versus Medical Technology Patent Applications



Sources: United Nations Educational, Scientific and Cultural Organization and World Intellectual Property Organization

that has fostered significant advances in medical technology. U.S. dominance of this industry stems from its strength in five innovation pillars, which form a structure for the Innovation Scorecard.

#### An Example of the Findings

China, ranking second in number of research professionals, has nearly as many as the United States and twice the number as Japan. Yet China has not been as productive in

obtaining medical technology patents. The United States obtains more patent applications, averaging more than 44,000 per year, but Israel and Japan lead in filing medical technology patent applications on a per capita basis. If China were as productive

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**Five New Pillars of Innovation**

System-oriented and value-based incentives	Global networks of academic medical centers	Competing regulatory systems	Individualized solutions and price-sensitive customers	Global financial networks
<p>Fiscal and financial needs compelling payers to press providers for greater value, exemplified by value-based reimbursement models</p> <p>Focus shifting from silo-based to integrated healthcare systems</p>	<p>Emerging markets investing in their own academic medical centers</p> <p>US and European institutions seeking partnerships with research centers in diverse countries</p>	<p>Greater ease and cost-effectiveness of regulatory approvals occurring in other nations</p> <p>Companies seeking European, Asian, or Australian approvals in advance of US review</p>	<p>Personalized medicine and cost-shifting measures driving individualization of healthcare and consumer-centric focus</p> <p>Emerging markets creating “frugal and lean” innovation, which is redesigning product and distribution processes</p>	<p>US venture capitalists partnering with overseas counterparts and seeking co-investment opportunities</p> <p>US venture capital firms opening offices abroad in Israel, India, China, and Europe</p>

as the other countries, it could produce the second-largest number of medical technology patents in the world.

**Who Will Take the Lead in 2020?**

To develop the type of medical technology ecosystem required for 2020, countries and companies will have to adapt to five new pillars of innovation, depicted above.

Although the United States should maintain its lead in medical technology innovation for years to come, long-term U.S. dominance is no longer assured. The supportive ecosystem that fostered this dominance creates inherent limits to change, encourages an incremental and less radical path to innovation, and discourages innovations that could transform

healthcare’s cost structure and deliver greater value. Radical innovations that have a greater chance to bend the cost curve are more likely to emerge from developing countries such as China, India, and Brazil.

View the full report at [www.pwc.com/InnovationScorecard](http://www.pwc.com/InnovationScorecard).

**About PwC’s Pharmaceuticals, Medical Device and Life Sciences Industry Group:**

PwC’s Pharmaceuticals, Medical Device and Life Sciences Industry Group ([pwc.com/us/pharma](http://pwc.com/us/pharma) and [pwc.com/us/medtech](http://pwc.com/us/medtech)) is dedicated to delivering effective solutions to the complex strategic, operational, and financial challenges facing pharmaceutical, biotechnology, and medical device companies. The firm provides industry-focused assurance, tax, and advisory

services to build public trust and enhance value for its clients and their stakeholders. More than 161,000 people in 154 countries in firms across the PwC network share their thinking, experience, and solutions to develop fresh perspectives and practical advice.



Christopher Wasden, Managing Director, Strategy and Innovation Practice, PricewaterhouseCoopers, is the author of “Medical Technology Innovation Scorecard - The Race for Global Leadership.” He can be reached at (647) 471-6090 or via email at [christopher.wasden@us.pwc.com](mailto:christopher.wasden@us.pwc.com).

# SAINTS CAPITAL PUBLISHES GUIDE TO SECONDARY TRANSACTIONS

By Michael Coke, Associate (Palo Alto Office)

The sale of private company shares on the secondary market is becoming increasingly prevalent as the timeline to reach a liquidity event has lengthened over the last decade. In order to proactively manage secondary transactions, the boards, management teams, and investors of these companies need to be aware of the relevant issues, challenges, and considerations. Unlike public markets, where information-disclosure rules are well established, rights and privileges of existing investors are limited, and securities laws are well defined, the world of secondary share sales in private companies is much less understood.

Saints Capital, with contributions from Wilson Sonsini Goodrich & Rosati, has published *A Guide to Secondary Transactions: Alternative Paths to Liquidity in Private Companies*. Saints Capital has been an industry leader in secondary transactions for over 10 years, and during that period the organization has been approached numerous times with questions about the rationale, process, legal implications, and operational consequences of a secondary transaction. Wilson Sonsini Goodrich & Rosati is pleased to represent Saints Capital in connection with a number of transactions.

For secondary-transaction participants, relevant considerations discussed in the guide include:

- a transaction's implications for the motivation of employees and investors;
- enforcement or waiver of the rights and privileges of the company and shareholders (particularly rights of first refusal, also referred to as "ROFRs");
- implications of the transaction for a company's 409A valuation;
- selection of the appropriate buyer and potential new shareholder of the company;
- processes allowed by the seller and the company;
- legal issues for all parties involved; and
- information disclosure to a potential secondary buyer.

Some of the other topics that are covered in *A Guide to Secondary Transactions* include the following:

- What issues should a board of directors consider in a secondary transaction?
- What are the potential legal implications of a secondary sale?
- When should someone consider a secondary transaction?
- What are the different structural alternatives in a secondary transaction?

- How are secondary shares valued?
- Who are the different secondary buyers?

Please visit <http://www.saintsvc.com/from.html> to view *A Guide to Secondary Transactions: Alternative Paths to Liquidity in Private Companies*.

**About Saints Capital:** Saints Capital is a leading direct secondary acquirer of venture capital and private equity investments in emerging growth companies around the globe. Saints Capital also makes traditional direct venture capital investments on a primary basis and in special situations in technology, healthcare, consumer, and industrial companies in the United States. Founded in 2000, Saints provides liquidity for private investors in such markets as investment and commercial banks, buyouts, corporate venture capital, and hedge funds. Saints has more than \$1 billion of committed capital under management, over 50 completed portfolio transactions, and investments in more than 200 companies. More information about Saints Capital can be found on its website at <http://www.saintsvc.com/>.



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## Wilson Sonsini Goodrich & Rosati Ranked No. 1 in 2010 Venture Financing Rankings

Dow Jones VentureSource's recent legal rankings for issuer-side U.S. venture equity financing deals in 2010 placed Wilson Sonsini Goodrich & Rosati ahead of all other firms by the total number of rounds of equity financing raised on behalf of clients. Translated into market share, Wilson Sonsini Goodrich & Rosati holds 26.5 percent of the issuer-side venture financing market in the United States.<sup>1</sup>

Of particular relevance to *The Life Sciences Report*, Dow Jones VentureSource ranked the firm No. 1 in the U.S. for issuer-side deals in the medical device industry.

<sup>1</sup>Based on firms with 15 or more financings over the time period.

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manufacturers to resolve allegations that the companies paid illegal kickbacks to physicians as inducements for physicians to use their devices. Four of the five manufacturers—Biomet Orthopedics, Inc., DePuy Orthopedics, Zimmer Inc., and Smith & Nephew—collectively agreed to pay the government \$311 million to settle the cases. All five manufacturers, including Stryker Orthopedics, also agreed to certain financial disclosure requirements concerning their financial relationship with physicians. In announcing the settlements, the government stated in its press release: “Patients in federal health care programs deserve the best available treatment from physicians and surgeons without the corrupting influence of kickbacks from the medical device companies. We will continue to work closely with our law enforcement partners to vigilantly investigate schemes meant to defraud Medicare, and to prosecute those individuals to the fullest extent of the law.”

While many of the more prominent fraud and abuse settlements have involved large-cap, public companies, small device and pharmaceutical companies should not consider themselves immune from investigation and prosecution by virtue of their size. The following are three examples of recent settlements involving smaller public medical device companies:

- In December of last year, Exactech, Inc. settled a kickback claim with the government for \$3 million. The government alleged that the company used consulting agreements with physicians as “vehicles” for kickbacks to induce physicians to purchase the company’s products. These arrangements included fee-for-service contracts, fixed-fee contracts, and product-development contracts.
- In November 2010, ELA Medical executed a \$9.2 million settlement agreement with the government to resolve kickback violations. The government alleged, among other things, that the company

paid doctors \$2,500 to \$4,000 for each patient enrolled in a study, even though the patients did not know they were part of a study.

- In September 2010, Wright Medical settled kickback claims with the government for \$7.9 million. The government alleged that Wright Medical used consulting agreements to induce surgeons to purchase and use the company’s orthopedic devices.

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**“Small device and pharmaceutical companies should not consider themselves immune from investigation and prosecution by virtue of their size”**

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Not only was each of these cases settled for millions of dollars, each company also likely incurred millions in defense costs, as well as significant disruptions to its business.

Small, privately held, venture-backed companies that are commercializing products are among the companies receiving government subpoenas, and having their marketing programs and relationships with physicians targeted for possible violations of the Anti-Kickback Statute. Therefore, it is important for senior management, boards of directors, and venture investors who fund private, commercial-stage, life sciences companies to understand the broad prohibitions of the Anti-Kickback Statute and the types of interactions with and payments to healthcare professionals that may trigger a prolonged Office of Inspector General (OIG) investigation.

**Federal Anti-Kickback Statute**

The Anti-Kickback Statute makes it illegal for device and pharmaceutical companies to offer or give anything of value to any person or entity to purchase any product or service that is reimbursed by the government (e.g., under or by Medicare/Medicaid). It is also unlawful for the companies’ customers—primarily physicians and healthcare institutions—to either solicit items of value from their vendors or to receive them when they are offered. Thus, the law applies to both the vendor of devices and pharmaceuticals and to their healthcare customers.

Several “safe harbors” are contained in the statute’s implementing regulations. However, only those who structure their business arrangements to satisfy all the criteria of a safe harbor will be immune from liability and prosecution.

Where a business practice does not qualify for a safe harbor, the OIG, the governmental entity that enforces the statute on the civil side, will examine the practice to determine whether it involves “remuneration” and, if so, whether the arrangement appears to involve the sort of abuse the law was designed to combat. In determining whether to institute enforcement action, the OIG will look at a variety of factors, including the following:

- The potential for adverse consequences to competition by freezing competing suppliers out of the marketplace
- The potential for increased charges or reported costs for items or services paid for by the Medicare/Medicaid system
- The potential for encouragement of overutilization of the Medicare/Medicaid system

No one factor is dispositive, and given the interpretation of the law to date, the OIG has virtually unlimited discretion in selecting cases for enforcement. Additionally, federal courts and administrative bodies considering the law

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in the context of actual enforcement cases have established several important interpretive principles, including the following, some of which are now codified in recent healthcare reform legislation:

- The law is violated if even one of the purposes of a payment (as opposed to its primary or sole purpose) is: (a) to induce a decision to order, purchase, or recommend an item or service; (b) in exchange for the ordering, purchasing, or recommending of an item or service; or (c) the referral of a patient
- No actual payment by a federal healthcare program is necessary as long as the challenged remuneration is for an item or service that could be paid for by a federal healthcare program
- The fact that a particular arrangement is common in the healthcare industry is not a defense
- A payment or other benefit may violate the law when the amount is sufficient to influence the customers' reason or judgment
- The mere potential of increased costs to, or a payment to be made by, a federal healthcare program may be enough to violate the law

### **The DOs and DON'Ts of Interactions with, and Payments to, Healthcare Professionals**

The following is a quick, non-exhaustive list of DOs and DON'Ts for senior management, board members, and venture investors in private, commercial-stage, life sciences companies with respect to interactions with healthcare professionals. Some of these suggestions are codified in various statutes or regulations on the state or federal level. Others are incorporated in model codes of conduct for interactions with healthcare professionals promulgated by such organizations as AdvaMed and PhRMA.

### PROHIBITION ON ENTERTAINMENT AND RECREATION

- DON'T provide or pay for any healthcare-provider entertainment or recreational activity, or expenses associated with a business or educational activity.

### MODEST MEALS

- If meals are to be provided to healthcare professionals, DO ensure that they are modest, occasional, and incidental to the bona fide presentation of scientific, educational, or business information.
- DO provide such meals only in a setting that is conducive to bona fide scientific, educational, or business discussions, including the healthcare professional's place of business. (In Massachusetts meals may only be provided in a physician's office or hospital setting.)
- DON'T offer meals as a recreational or entertainment event or to induce the purchase of a company product.
- DON'T provide meals on more than an occasional basis.
- DON'T provide meals to healthcare professionals who do not actually attend the presentation of scientific, educational, or business information, or to staff or guests.

### GIFTS

- DON'T offer gifts of any variety or value to healthcare professionals or their staff.
- Providing items to healthcare professionals that benefit patients or serve a genuine educational function for healthcare professionals (and have a retail value of less than \$100) on an occasional basis is permitted.
- DON'T give any type of non-educational, branded, promotional items (e.g., pens,

coffee mugs) to healthcare professionals, even if the item is of minimal value.

- DON'T use raffles or other contests to provide gifts that could not be given directly.
- DO check with the company compliance officer regarding bans or restrictions on gifts under state and federal law and related reporting requirements.

### EVALUATION PRODUCTS

- DO furnish company products to healthcare professionals for evaluation purposes for a limited period of time to allow for an adequate evaluation.
- DO enter into a written agreement with any healthcare professional who is being loaned medical devices for evaluation purposes.
- DON'T leave evaluation or demonstration products with healthcare professionals beyond the term of the agreement.
- DO comply with state and federal reporting requirements with respect to product samples.

### SALES, PROMOTIONAL, AND OTHER BUSINESS MEETINGS

- The company may pay for reasonable travel costs of healthcare-professional attendees when required for such purposes as plant tours or the demonstration of non-portable medical devices.
- Occasional modest meals and refreshments may be provided in connection with such meetings or meetings to discuss product features, sales, terms, or contracts.
- DON'T pay for the meals, refreshments, travel, or lodging of guests of healthcare professionals or any other person who

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does not have a bona fide professional interest in the information being shared.

**GRANTS AND CHARITABLE DONATIONS**

- DO direct physicians or researchers with grant proposals that are for genuine, independent, medical research to the compliance officer/grant review committee for review.
- DON'T use the sales force to solicit grant proposals or use such proposals as sales tools.
- DON'T propose or offer unrestricted grants. Be sure to specify a bona fide business, charitable, or educational purpose.

**CONSULTING ARRANGEMENTS**

- DON'T propose consulting agreements with healthcare professionals that are intended to induce the sale, or reward the purchase, of the company's products.
- DO submit all proposed consulting agreements to the compliance officer for prior approval.
- DO engage consultants only to provide services for which there is a legitimate need, which is identified in advance.
- DO ensure that any consulting arrangement has a corresponding written consulting agreement that is entered into prior to the start of the services and prior to payment.
- DO pay consultants fair market value for services that are needed and actually provided, and only enter into royalty arrangements if the healthcare professional has made a novel, significant, or innovative contribution to the development of a product.
- DO pay consultants for documented, reasonable, and actual expenses incurred

by them carrying out services under a written consulting agreement, including reasonable and actual travel, modest meals, and lodging costs incurred by consultants attending meetings with, or on behalf of, the company.

**COMPANY-SPONSORED TRAINING AND EDUCATION MEETINGS**

- DO adequately document the need for any healthcare-professional training and education and submit all documentation to the compliance officer prior to the training.
- DO provide training and education programs only in settings that are conducive to the effective transmission of information.
- DON'T offer to pay the travel and lodging costs of healthcare professionals attending an out-of-town training and education meeting, unless such costs are reasonable and objective reasons support the need for out-of-town travel to efficiently deliver training and education. (Resort locations will fail this test.)

**EDUCATIONAL CONFERENCES SPONSORED BY ORGANIZATIONS OTHER THAN THE COMPANY**

- DON'T interfere with or influence the conference sponsor's independent control of the selection of program content, faculty, educational methods, materials, or attendees. The company may recommend a knowledgeable faculty member where such a recommendation is permitted by the conference sponsor's guidelines.

**REIMBURSEMENT SUPPORT PROGRAMS**

- DO collaborate with healthcare professionals, patients, and organizations representing their interests to achieve government and commercial payer coverage decisions, guidelines, policies,

and adequate reimbursement levels to allow patients access to company products.

- DON'T provide information for the purpose of unlawfully inducing healthcare professionals to prescribe, purchase, lease, recommend, use, or arrange for the purchase or lease of the company's products.

**Conclusion**

Senior management, boards of directors, and investors in private, commercial-stage, venture-backed, life sciences companies must understand that the OIG does not limit its investigative activities to large, publicly traded, life sciences companies. Failure to ensure compliance with current laws and standards for interactions with healthcare professionals can trigger unwanted OIG scrutiny. If you have any questions about these issues, please feel free to contact David Hoffmeister, Farah Gerdes, Kristen Harrer, or Jon Nygaard at Wilson Sonsini Goodrich & Rosati.



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## RECENT LIFE SCIENCES HIGHLIGHTS

### **Gilead Sciences to Acquire Calistoga Pharmaceuticals for \$375 Million**

On February 22, 2011, Gilead Sciences, a biopharmaceutical company that discovers, develops, and commercializes innovative therapeutics in areas of unmet medical need, and Calistoga Pharmaceuticals, a biotechnology company focused on the development of medicines to treat cancer and inflammatory diseases, announced the signing of a definitive agreement under which Gilead will acquire Calistoga for \$375 million. Calistoga could earn up to an additional \$225 million if certain milestones are achieved. Gilead anticipates that the deal will close in the second quarter of 2011, subject to the satisfaction of certain closing conditions. Wilson Sonsini Goodrich & Rosati advised Calistoga in the acquisition. To read the companies' joint press release, please visit <http://www.calistogapharma.com/pdf/Calistoga2.22.11.pdf>.

### **Boston Scientific Enters into Agreement to Acquire ReVascular Therapeutics**

On February 15, 2011, Boston Scientific Corporation, the worldwide developer, manufacturer, and marketer of medical devices, announced its intent to acquire ReVascular Therapeutics, a company that produces an intraluminal peripheral chronic total occlusion (CTO) crossing device. The worldwide launch of the device in approved markets is planned for later this year. The acquisition adds a technology platform that complements Boston Scientific's portfolio of devices for lower extremity peripheral artery disease. Wilson Sonsini Goodrich & Rosati advised ReVascular Therapeutics in the transaction. To read the Boston Scientific press release, please visit <http://boston.scientific.mediaroom.com/index.php?s=43&item=989>.

### **Fluidigm Prices Initial Public Offering of Common Stock**

On February 10, 2011, Fluidigm Corporation announced the pricing of its initial public

offering of 5,558,333 shares of its common stock at a price to the public of \$13.50 per share. The shares of common stock have been approved to trade on the NASDAQ Global Market under the symbol "FLDM." Deutsche Bank Securities and Piper Jaffray & Co. are acting as joint book-running managers for the offering. Cowen and Company and Leerink Swann acted as co-managers. Wilson Sonsini Goodrich & Rosati is advising Fluidigm in connection with the transaction. To read the Fluidigm press release, please visit <http://www.fluidigm.com/february-10-2011.html>.

### **Endocyte Announces Pricing of Initial Public Offering**

On February 4, 2011, Endocyte, a biopharmaceutical company developing targeted small-molecule drug conjugates, announced the pricing of its initial public offering of 12,500,000 shares of its common stock. All shares were sold at an initial public offering price of \$6.00 per share, before underwriting discounts and commissions. The common stock is trading on the NASDAQ Global Market under the symbol "ECYT." Wilson Sonsini Goodrich & Rosati is advising Endocyte in connection with the transaction. To read the Endocyte press release, please visit [http://www.endocyte.com/pdf/2011%2002%2004\\_IPO%20Press%20Release.pdf](http://www.endocyte.com/pdf/2011%2002%2004_IPO%20Press%20Release.pdf).

### **Medtronic Completes Acquisition of Ardian**

On January 13, 2011, Medtronic, a global leader in medical technology devices, announced that it has completed the acquisition of privately held Ardian, a developer of catheter-based therapies to treat hypertension and related conditions. Under the terms of the agreement announced on November 22, 2010, the purchase price is \$800 million in cash up front, plus additional cash payments equal to annual revenue growth through the end of Medtronic's fiscal year 2015. Wilson Sonsini Goodrich & Rosati advised Ardian in the transaction. To read the Medtronic press release, please visit

[http://www.ardian.com/pdfs/Ardian%20closing%20news%20release\\_FINAL\\_01\\_13\\_2011.pdf](http://www.ardian.com/pdfs/Ardian%20closing%20news%20release_FINAL_01_13_2011.pdf).

### **Teleflex Acquires VasoNova**

On January 10, 2011, Teleflex, a provider of medical technology products, announced that it has acquired privately held VasoNova, the developer of a unique central venous catheter-navigation technology, in a transaction valued at up to \$55 million. Under the terms of the agreement, Teleflex will make an upfront payment of \$25 million and additional payments of between \$15 million and \$30 million based upon the achievement of certain regulatory and revenue targets over the next three years. Wilson Sonsini Goodrich & Rosati advised VasoNova in the transaction. To read the Teleflex press release, please visit <http://www.teleflex.com/en/usa/spotlight/vasonova/index.html>.

### **PneumRx Raises \$33 Million in Capital**

On January 4, 2011, PneumRx, a medical device company dedicated to bringing innovation and improvements to the treatment of lung disease, announced that it has raised \$33 million in working capital commitments. The round was led by leading European venture capital firms Forbion Capital Partners and Endeavour Vision. The syndicate was joined by existing investors Adams Street Partners, Telegraph Hill Partners, Alta Partners, and Spray Venture Partners, among others. Wilson Sonsini Goodrich & Rosati advised PneumRx in connection with the financing. To read the PneumRx press release, please visit [http://www.pneumrx.com/upload/PneumRx\\_SeriesC.pdf](http://www.pneumrx.com/upload/PneumRx_SeriesC.pdf).

### **iCAD Completes Acquisition of Xoft**

On December 31, 2010, iCAD, an industry-leading provider of advanced image analysis and workflow solutions for the early identification of cancer, announced that it has completed the previously announced acquisition of Xoft, developer of the Axxent eBx electronic brachytherapy system. iCAD

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acquired 100 percent of the outstanding stock of Xoft in exchange for approximately 8.65 million shares of iCAD common stock and approximately \$0.8 million in cash to certain Xoft stockholders, for a total consideration at closing of approximately \$12.9 million. Wilson Sonsini Goodrich & Rosati represented Xoft in the transaction. To read the iCAD press release, please visit <http://www.icadmed.com/newsevents/xoftcomplete.htm>.

**Lpath Grants Pfizer Exclusive Option for Worldwide License for iSONEP**

On December 20, 2010, Lpath, a therapeutic antibody company, announced that it has entered into an agreement to provide Pfizer with an exclusive option for a worldwide license to develop and commercialize iSONEP, Lpath's lead monoclonal antibody product candidate, which is being evaluated for the treatment of wet age-related macular degeneration and other ophthalmology disorders. Under the terms of the agreement, Lpath will receive an upfront option payment of \$14 million and will be eligible for \$497.5 million in development, regulatory, and commercial milestone payments. Wilson Sonsini Goodrich & Rosati represented Lpath in the transaction. To read the Lpath press release, please visit <http://phx.corporate-ir.net/phoenix.zhtml?c=197881&p=irol-newsArticle&ID=1509317&highlight=>.

**Affymetrix Defeats Patent Infringement Suit**

On December 15, 2010, genetic-analysis technology company Affymetrix announced that the U.S. District Court for the Western District of Wisconsin has granted its motion for summary judgment that Affymetrix does not infringe patents asserted by its competitor, Illumina. The court directed that two patent infringement lawsuits brought against Affymetrix by Illumina be dismissed and the cases closed. Illumina had filed the lawsuits in May and November 2009, alleging that Affymetrix's GeneTitan instrument and array-plate-format microarrays infringe its patents. Wilson Sonsini Goodrich & Rosati represents Affymetrix in the matter. To read the

Affymetrix press release, please visit <http://investor.affymetrix.com/phoenix.zhtml?c=116408&p=irol-newsArticle&ID=1507891&highlight=>.

**Cephalon and Mesoblast Enter Strategic Alliance to Commercialize Therapeutic Products for Regenerative Medicine**

On December 8, 2010, regenerative medicine company Mesoblast Limited and global biopharmaceutical company Cephalon announced that they have entered into a strategic alliance to develop and commercialize novel adult stem cell therapeutics for degenerative conditions of the central nervous and cardiovascular systems. Under the terms of the agreement, in exchange for exclusive worldwide rights to commercialize specific products based on Mesoblast's proprietary adult stem cell technology platform, Cephalon will make an upfront payment to Mesoblast totaling \$130 million and regulatory milestone payments of up to \$1.7 billion. Wilson Sonsini Goodrich & Rosati represented Mesoblast in the transaction. To read the Mesoblast press release, please visit <http://www.mesoblast.com/download/267/>.

**Pacific Biosciences Announces Pricing of Initial Public Offering of Common Stock**

On October 26, 2010, Pacific Biosciences of California, a developer of single-molecule technology for biological analysis, announced the pricing of its initial public offering of 12,500,000 shares of its common stock at \$16.00 per share. Shares began trading on October 27 on the NASDAQ Global Select Market under the ticker symbol "PACB." Pacific Biosciences is focused on the market for DNA sequencing, and has created an instrument platform to help scientists observe nucleotides being added to DNA in real time. Wilson Sonsini Goodrich & Rosati advised Pacific Biosciences in the transaction. To read the Pacific Biosciences press release, please visit [http://www.pacificbiosciences.com/assets/files/PacBio\\_PricingRelease\\_FINAL.pdf](http://www.pacificbiosciences.com/assets/files/PacBio_PricingRelease_FINAL.pdf).

**VIVUS Announces Sale of MUSE Assets to Meda**

On October 4, 2010, VIVUS, a biopharmaceutical company developing innovative, next-generation therapies to address unmet needs in obesity, sleep apnea, diabetes, and sexual health, announced that it has entered into an asset purchase agreement with Meda, an international specialty pharmaceutical company, for MUSE, a treatment for erectile dysfunction (ED). Under the agreement, Meda will acquire the MUSE assets, including the United States and foreign MUSE patents, existing inventory, and a manufacturing facility located in Lakewood, New Jersey. The acquisition price is \$23.5 million, which includes an upfront cash payment of \$22 million. VIVUS is eligible to receive a one-time milestone payment of \$1.5 million based on future sales of MUSE. Wilson Sonsini Goodrich & Rosati represented VIVUS in the transaction. To read the VIVUS press release, please visit [http://ir.vivus.com/release\\_detail.cfm?releaseid=513896](http://ir.vivus.com/release_detail.cfm?releaseid=513896).

**Amyris Announces Pricing of IPO**

On September 28, 2010, Amyris, which is building an integrated renewable products company by applying its industrial synthetic biology platform to provide alternatives to select petroleum-sourced products, announced the pricing of its initial public offering of 5,300,000 shares of its common stock, at \$16.00 per share. The common stock now trades on the NASDAQ Global Market under the symbol "AMRS." Morgan Stanley, Goldman Sachs, and J.P. Morgan Securities acted as joint book-running managers for the offering, while Itaú USA Securities and Stifel Nicolaus Weisel acted as co-managers. Wilson Sonsini Goodrich & Rosati advised the underwriters in the transaction. To read the Amyris press release, please visit <http://www.amyrisbiotech.com/en/newsroom/168-press-release-amyris-announces-pricing-of-initial-public-offering>.

## UPCOMING LIFE SCIENCES EVENTS

### **Wilson Sonsini Goodrich & Rosati's Medical Device Conference**

June 13-14, 2011

The Palace Hotel\*

San Francisco, California

<http://www.wsgr.com/news/medicaldevice>

Wilson Sonsini Goodrich & Rosati's 19<sup>th</sup> annual Medical Device Conference, aimed at professionals in the medical device industry, will feature a series of panels and discussions addressing the critical business issues facing the industry today.

\*Please note the new venue for this year's event.

### **Phoenix 2011: The Medical Device and Diagnostic Conference for CEOs**

October 13-16, 2011

Four Seasons Resort Scottsdale at Troon North  
Scottsdale, Arizona

<http://www.wsgr.com/news/phoenix>

Phoenix 2011 will mark the 18<sup>th</sup> annual conference for chief executive officers and senior leadership of medical device and diagnostic companies. The event will provide an opportunity for top-level executives from large healthcare and small venture-backed companies to discuss financing, strategic alliances, and other industry issues.

Casey McGlynn, a leader of the firm's life sciences practice, has editorial oversight of *The Life Sciences Report* and was assisted by Elton Satusky and Scott Murano. They would like to take this opportunity to thank all of the contributors to the *Report*, which is published on a semi-annual basis.



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